

IN THE OFFICE OF THE STATE ENGINEER
OF THE STATE OF NEVADA

FILED
MAY 14 2010
STATE ENGINEER'S OFFICE

IN THE MATTER OF APPLICATION NUMBER 79690
FILED BY Nevada Power Co.
ON March 15, 2010
TO APPROPRIATE WATER

PROTEST

Comes now Charles Pettee, on behalf of the United States Department of the Interior, National Park Service, whose post office address is 1201 Oak Ridge Drive, Suite 250, Fort Collins, Colorado, 80525, whose occupation is Chief, Water Rights Branch, Water Resources Division, National Park Service, and protests the granting of Application Number 79690, filed on March 15, 2010, by Nevada Power Co. to appropriate water, situated in Clark County, State of Nevada, for the following reasons and on the following grounds, to wit:

See Exhibit A attached.

THEREFORE the protestant requests that the application be denied.

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Signed:

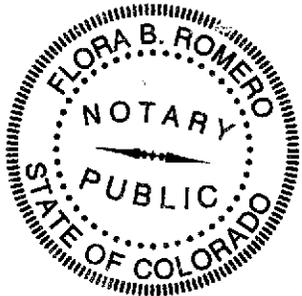
Charles W. Pettee
Agent or protestant

Charles W. Pettee
Printed or typed name, if agent

Address:

1201 Oak Ridge Dr., Suite 250
Street No. or P.O. Box No.

Fort Collins, CO 80525
City, State and Zip Code



Subscribed and sworn to before me this 12th day of May, 2010.

Flora B. Romero
Notary Public

State of Colorado
County of Larimer

Flora B. Romero, Notary Public
State of Colorado
My Commission Expires 7/31/2010

My Commission expires _____

**IN THE MATTER OF APPLICATION 79690
EXHIBIT A**

Protest by Charles W. Pettee on behalf of
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GENERAL

- I. The mission of the National Park Service (NPS) may be paraphrased from 16 U.S.C. 1, as conserving scenery, natural and historic objects, and wildlife, and providing for enjoyment of the same in such a manner and by such means as will leave them unimpaired for the enjoyment of future generations.
- II. Since 1936, the NPS has managed the recreational activities within the Boulder Canyon Project area, now known as Lake Mead National Recreation Area (Lake Mead NRA). Lake Mead NRA was established on October 8, 1964 (78 Stat. 1039) to be administered for "...general purposes of public recreation, benefit, and use, and in a manner that will preserve, develop, and enhance, so far as practicable, the recreation potential, and in a manner that will preserve the scenic, historic, scientific, and other important features of the area.... The Secretary shall permit hunting, fishing, and trapping on the lands and waters under his jurisdiction within the recreation area."
- III. The NPS is entitled to Federal reserved water rights for reserved lands within Lake Mead NRA. The priority dates for these reserved rights are the dates when the lands were reserved and are senior to the proposed appropriation. These rights have not been judicially quantified.
- IV. The Muddy River, which originates from large discharge springs located northwest of Moapa, Nevada, flows into Lake Mead NRA at the north end of Lake Mead's Overton Arm. The State of Nevada, Department of Wildlife, is leasing part of Lake Mead NRA adjoining the Muddy River for the purposes of the Overton Wildlife Management Area. This area supports a variety of waterfowl and vegetation. The United States has a State appropriative water right to water in the Muddy River, Certificate No. 5126. The point of diversion is located in the NW $\frac{1}{4}$ SE $\frac{1}{4}$, Sec. 19, T. 16 S., R. 68 E., M.D.B.M.
- V. Springs and water-related resource attributes are important features of Lake Mead NRA. The springs provide water for vegetation and wildlife habitat and create an environment that many visitors use and enjoy. Several of these springs are fed by the regional carbonate-rock groundwater flow system and could be affected by upgradient diversions.

Springs include Rogers, Blue Point, Corral, and Kelsey's Springs, and other smaller, unnamed springs. Visitation to Rogers and Blue Point Springs has been estimated at 5,000 visitors per year. Desert bighorn sheep are also dependent upon the springs in Lake Mead NRA. A herd of approximately 150 use springs in the northern part of the National

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Recreation Area. The relict Las Vegas Valley leopard frog, *Rana onca*, has been found at Rogers, Corral, and Blue Point Springs. Current taxonomic studies indicate a high potential for listing of this relict population, previously believed extinct, as protected under the Endangered Species Act.

- VI. The United States has State appropriative water rights to two springs near the mouth of the Muddy River, which could be impaired by the appropriation and diversion proposed by this application: Kelsey's Springs, located in the SW $\frac{1}{4}$ NW $\frac{1}{4}$, Sec 20, T.16 S., R.68 E., M.D.B.M., Certificate No. 296; and Rogers Spring, located in SE $\frac{1}{4}$ SE $\frac{1}{4}$, Sec. 12, T.18 S., R.67 E., M.D.B.M., Certificate No. 4476.
- VII. Nevada Power Company dba NV Energy filed Application No. 79690 to withdraw 3.50 cubic feet per second (cfs), or up to 2,535 acre-feet per year (afy), of water from an underground source in California Wash (Hydrographic Basin #218). In 1990, Nevada Power Company filed a similar application (No. 54634) in California Wash seeking the identical amount of water as current application 79690. In 1999, the Nevada State Engineer denied application 54634 after concluding that approval would threaten to prove detrimental to the public interest.
- VIII. The NPS reserves the right to amend this exhibit as more information becomes available.

FINDINGS

- I. Rush (1968) estimated that 100 afy of water recharges California Wash from precipitation falling on local mountain ranges, and that an additional 800 afy enters the valley as subsurface flow from Garnet Valley. The Nevada Department of Conservation and Natural Resources (2010): (1) reports the perennial yield for California Wash is 2,200 afy; and (2) estimates currently there are about 9,610 afy of committed groundwater resources in the valley. Therefore, the proposed withdrawal would exceed both the estimated recharge and perennial yield of the basin. As a result, there is no groundwater available for appropriation in California Wash.
- II. Nevada Power Company's proposed withdrawal under this application would substantially increase the amount of water already appropriated from California Wash.

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The withdrawal proposed by this application is not sustainable and would exacerbate groundwater mining that likely is already occurring in California Wash.

- III. Under natural conditions, groundwater is believed to flow eastward from Garnet Valley to California Wash (about 800 acre-feet per year) and eventually to the Muddy River (Rush, 1968; Harrill and others (1988); Prudic and others, 1995).¹ Synoptic discharge measurements conducted by the USGS (Beck and Wilson, 2006) along the Muddy River suggested that as much as 1,800 afy of groundwater may be discharging from the California Wash basin into the Muddy River.
- IV. Rights to water in the Muddy River were decreed by the Tenth Judicial Court of the State of Nevada in the case entitled *Muddy Valley Irrigation Company vs. Moapa and Salt Lake Produce Company*. According to the January 21, 1920, Order of Determination and the March 11, 1920, Further and Supplemental Order of Determination of the Nevada State Engineer, there is no water available for appropriation in the Muddy River, its headwaters, sources of supply, and tributaries (Muddy Valley Irrigation Company, 1938).
- V. This application, if approved and developed, could eventually reduce the discharge of the Muddy River and thus impair existing water rights to the Muddy River, including that of the NPS, because the associated groundwater pumping likely would capture water tributary to the Muddy River.
- VI. Eakin (1964) stated that the perennial yield of a groundwater system "...is limited ultimately by the amount of natural discharge of suitable quality that can be salvaged for beneficial use from the groundwater system." DeMeo (2008) provided several basin-wide "estimates of annual discharge from ground- and surface-water evapotranspiration," which in many areas of Nevada is the principal natural discharge considered by Eakin (1964). DeMeo (2008) listed the estimate for California Wash as 6,080 afy. Based on the estimate of committed groundwater resources in California Wash (9,610 afy) by the Nevada Department of Conservation and Natural Resources (2010), there is no additional natural discharge from the regional aquifer system to be captured in California Wash. Instead, groundwater withdrawals from California Wash will remove water from aquifer storage at first, and eventually capture groundwater that naturally discharges as evapotranspiration or surface-water flow at other discharge locations within the regional

¹ See Burbey (1997) for further detail regarding the geology and hydrology of Hidden and Garnet valleys and Prudic and others (1995) for a description of the regional ground-water flow system.

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groundwater flow system, such as at the Muddy River Springs, along the Muddy River, and/or at Rogers Spring, Blue Point Spring, and associated springs in Lake Mead NRA.

- VII. A summary of existing committed groundwater resources and a comparison with estimates of the renewable groundwater resources (as indicated by the groundwater recharge and by estimates of the perennial yield) for other nearby hydrographic areas that likely are tributary to the Muddy River shows that for each area, the total of committed groundwater appropriations exceeds the local recharge. Groundwater withdrawals larger than the recharge rate to these valleys would come from aquifer storage and constitute groundwater mining, or would induce surface water in the fully appropriated Muddy River to be withdrawn. Therefore, there is no water available for appropriation in these nearby basins either that could be claimed under this application.
- VIII. Rush (1968) postulated that groundwater flows from California Wash northeastward towards the Muddy River and southeastward towards Lake Mead NRA. Groundwater flow beneath California Wash may contribute to spring discharge at Rogers, Blue Point, Corral, and Kelsey's Springs within Lake Mead NRA. The withdrawal proposed by this application would divert flow that could eventually contribute to spring flow at Rogers, Blue Point, Corral and Kelsey's Springs.
- IX. Page and others (2005) developed a geologic map for this area, and Page and others (2006) constructed several generally west-to-east geologic cross sections, including two sections through the northern half of California Wash. These geologic cross sections show that there is a potential continuous flow path in carbonate rocks of Paleozoic Age extending from the general area of Hidden Valley (North), beneath Garnet Valley and the fine-grained, basin-fill deposits in California Wash, all the way to the Paleozoic rocks that comprise the Muddy Mountains, from which Rogers and Blue Point Springs in Lake Mead NRA emanate.
- X. Van Liew (2006) presented a potentiometric-surface map of the regional carbonate-rock aquifer that indicates that Rogers and Blue Point Springs are down-gradient from California Wash along the potential hydrogeologic flow path delineated by Page and others (2006). Further, Van Liew (2008) summarized the characteristics of Rogers, Blue Point, and associated springs in Lake Mead NRA that lead to the conclusion that much of their flow emanates from the regional carbonate-rock aquifer system, and that they likely are the terminal discharge from the regional groundwater flow system that also supplies the Muddy River Springs and is likely hydraulically continuous with the aquifer beneath

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- California Wash. Thus, groundwater withdrawals from California Wash have the potential to not only deplete the Muddy River, but also to lower the hydraulic head in the regional carbonate-rock aquifer, from which Rogers, Blue Point, and associated warm springs within Lake Mead NRA emanate. In combination with existing committed resources in California Wash and nearby basins, these withdrawals will likely cause depletion of the discharge of these springs, if pumping continues for a long time.
- XI. Nevada Power Company seeks approval of four applications in Garnet Valley, two applications in Hidden Valley (North) and one application in California Wash to withdraw a total of 50.27 cfs, or up to 36,418 afy for industrial cooling and other uses associated with power production and coal gasification. The total withdrawal represented by these applications exceeds the current annual discharge from the Muddy River Springs which are the source of water for the Muddy River. The need for such large quantities of water for industrial cooling purposes suggests plans of cooling these power plants using traditional water-cooled technology. In 2002, the State Engineer issued Ruling 5115 pertaining to water rights applications in California Wash seeking water for a water-cooled power plant. Ruling 5115 stated that “the State Engineer does not believe it is prudent to use substantial quantities of newly appropriated ground water for water-cooled power plants in one of the driest places in the nation, particularly with the uncertainty as to what quantity of water is available from the resource, if any.”
- XII. The State Engineer found that further hydrologic study is needed in Coyote Spring Valley and other identified basins before pending and new applications may be granted (Order 1169, Office of the State Engineer, 2002). In this order, the State Engineer found that it would not be prudent to issue additional water rights from the identified basins, until a significant portion of water rights already issued are pumped for a substantial period of time, to determine what impacts, if any, those water rights may have. While not initially identified as part of the study area, the State Engineer’s intent in Ruling 5115 was to bring California Wash within the Order 1169 study area as the current evidence strongly supports a groundwater hydrologic connection between the California Wash basin and other hydrographic basins that were included in Order 1169.
- XIII. The water and water-related resources of Lake Mead NRA are locally and nationally important.

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CONCLUSIONS

- I. There is no water available for appropriation because the total of existing committed resources alone exceeds both the perennial yield and the groundwater recharge rate for California Wash.
- II. The approval and development of the appropriation proposed by this application will impair the federal and state water rights of the United States, because:
 - A. The proposed appropriation will reduce the discharge of the Muddy River. The United States' senior water right and other existing rights to the Muddy River would be injured, if the appropriation is approved and developed.
 - B. Nevada Power Company's proposed appropriation in California Wash along with their associated proposed appropriations in Hidden Valley (North) and Garnet Valley, if approved and developed, in combination with other existing appropriations in the regional, carbonate-rock groundwater flow system, could reduce the discharge of Lake Mead NRA springs. The cumulative drawdown caused by large withdrawal volumes would extend to capture or re-direct groundwater that naturally discharges from the springs.
- III. The public interest would not be served by granting this application, because the water rights and water-related resources in the nationally important Lake Mead NRA would be diminished or impaired, as a result of the appropriation proposed by this application.

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EXHIBIT A - CONTINUED**

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